# NEW DRIVERS OF GROWTH AND MIGRANT LABOUR

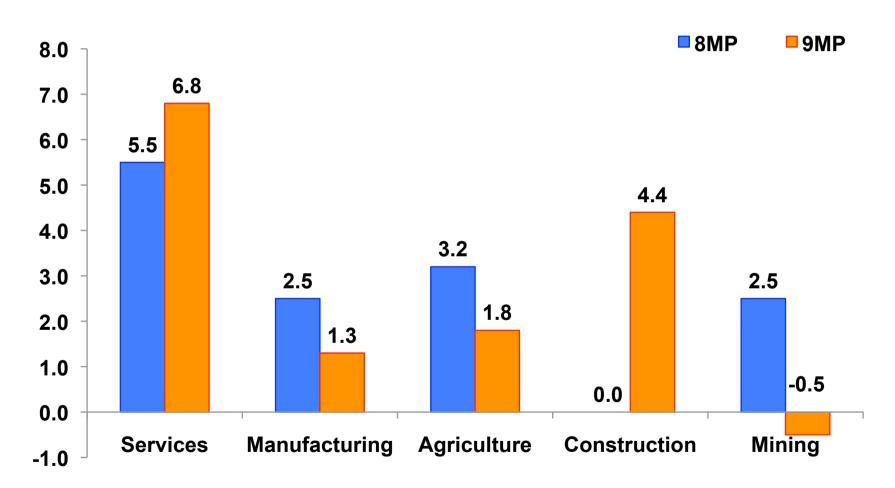
Shankaran Nambiar,
Senior Research Fellow & Head,
Policy Studies Division
Malaysian Institute of Economic Research
Kuala Lumpur



#### **OUTLINE**

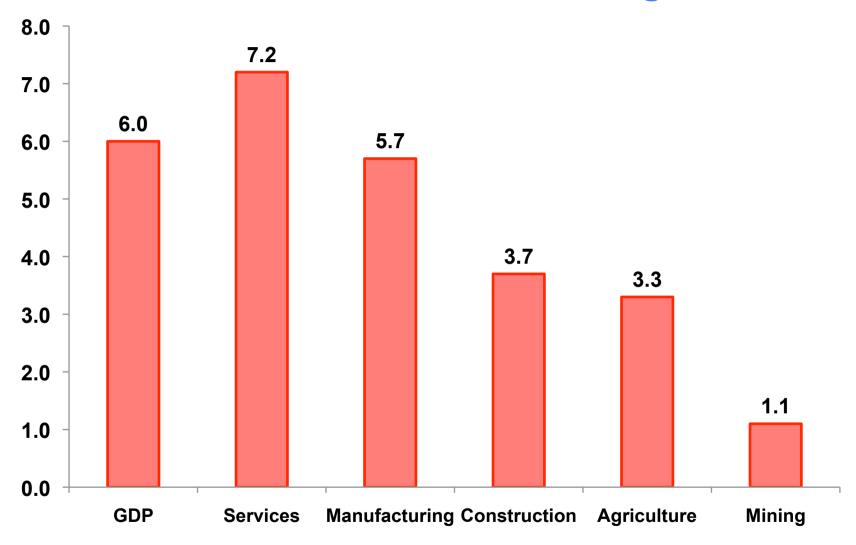
- Malaysia's goals and strategies
- Existing migrant labour policy
- Current state of human capital
- Future directions for policy on migrant labour

# Sectoral Performance under 8MP and 9MP Annual Growth (%)



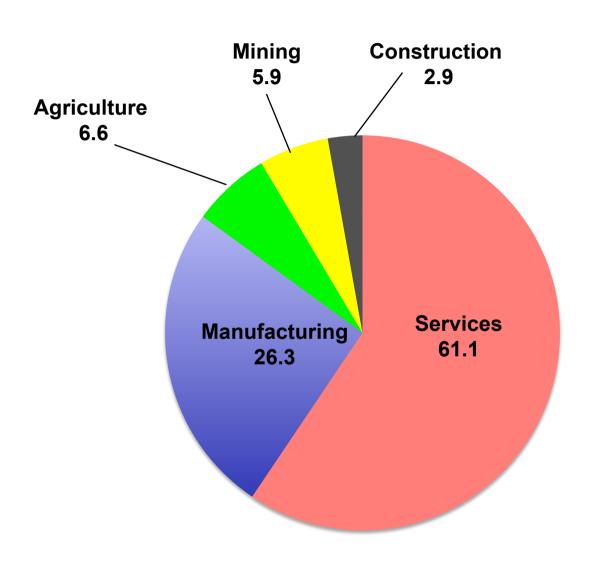
Source: 10 MP

# **10 MP Sectoral Growth Target**



Source: 10 MP

# Share of GDP, by Sector, in 2015



# National Key Economics Areas (NKEAs)

- During 10MP (2011-2015), Malaysia's growth efforts will be focused on NKEAs
- The NKEA are as follows:
  - Oil and gas
  - Palm oil and related products
  - Financial services
  - Wholesale and retail
  - Tourism
  - ICT
  - Education
  - Electrical and electronics
  - Business services
  - Private healthcare
  - Agriculture, and
  - Greater Kuala Lumpur

- NKEAs are selected to take Malaysia out of middleincome trap
- The success of the NKEAs would be ensured through economic reforms that would inloude:
  - Modernising business regulations
  - Human capital development
  - Increasing domestic competition
  - Removing market distortions
  - Improving infrastructure

- The 11 sector are identified because:
  - i. currently they are key contributors to GDP
  - essential for future development of economy and
  - Development of KL chosen because it accounts for 30% of Malaysia's total GDP

- The potential of the 11 NKEAs will be developed through the following strategic initiatives
- Oil and gas
  - Further accessing international markets
  - Increasing skills
  - Extending linkages
- Palm oil and related products
  - Promoting Malaysia as a global hub
  - Developing downstream activities (eg. biofuel, olechemicals, biofertilisers, pharmaceuticals)
  - Promoting technology and good practices among small holders

- Financial services
  - Develop the financial sector to drive Malaysia's economic development -> new technology, innovation, new products, implementing safeguards
  - A capital market to support transition to a higher income economy

- Wholesale and retail
  - Liberalising the distributive trade
  - Encouraging modern retail formats (eg. hypermarkets, supermarkets, etc)
- Tourism
  - Promoting different varieties of tourism (eg. nature, adventure, cultural diversity)
  - Tourism clusters

#### ICT

- Support for niche areas in software development
- Promoting the use of ICT in all industries
- Emphasis on creative multimedia

#### Education

- New provisions of public higher learning institutions seats
- More fee-paying in public tertiary institutions

- E&E
  - Developing centres of excellence especially in R&D and training
  - Promoting state skills training centres
  - Moving up the value chains
- Business and professional services
  - Supporting market intelligence and networks to help firms export construction services
  - Encourage growth of environmental management

- Private healthcare
  - Encouraging private hospitals to be accredited
  - Promoting investment in high-end medical technology
  - Links among local and foreign healthcare providers, travel organisations and medical insurance groups

- Agriculture
  - Innovations and ICT based agriculture
  - Intensifying R&D
- Greater KL
  - Establishing KL as a global financial centre
  - Tourist destination
  - Improving urban public transportation

## **Key Ingredients to drive NKEAs**

- Emphasis on services
- Envisaged character of agriculture different
- Shift from labour-intensive to knowledge-intensive
- More emphasis on high-technology, R&D

# **Existing Profile of Migrant Labour**

- Early 1980s about 136,000 foreign workers
- Prior to 1997 crisis almost 2 million foreign workers 800,000 of whom were undocumented
- Presently about 1.2 million foreign workers

# **Existing Profile**

### **Agriculture**

- In 1990, foreign workers constituted about 48% of total labour in agriculture
- Presently, they account for roughly 25% of labour force in agriculture

### Manufacturing

- In 1990, foreign workers constituted 10% of labour force in manufacturing
- Currently about 25%

#### Services

Decline from 31% in 1990 to about 25% presently

# **Existing Profile**

## Countries of Origin

	%
Indonesia	67
Nepal	9
Bangladesh	8
India	5
Myanmar	4

# **Existing Profile**

- Migrant workers are low-cost, unskilled workers engaged in labour-intensive operations
- Employed in:
  - i) construction,
  - ii) plantations,
  - iii) labour-intensive manufacturing,
  - iv) services, (eg. Domestic maids (50% of total foreign labour), and restaurants

# **Innovation Capability Index 2001**

Economy	ICI	Position
Malaysia	0.467	60
Indonesia	0.261	87
Japan	0.885	11
Korea	0.839	19
Singapore	0.748	26
Taiwan	0.865	15
Thailand	0.488	54
Source: UNCTAD 2	005: 114	•

# US Patents by Asian Economies 2001-2003

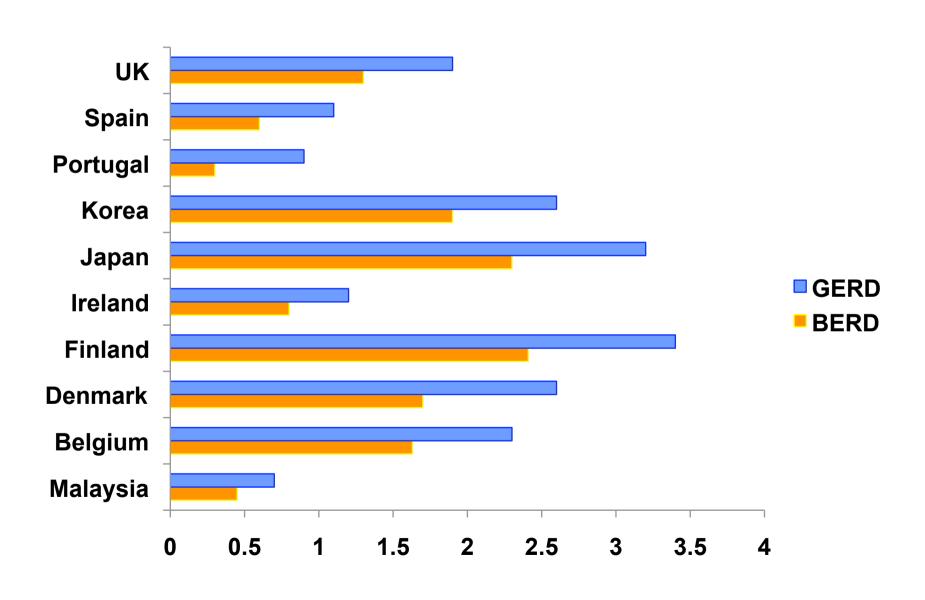
Economy	Domestic Firms	Foreign Affiliates	Public Institutions	Total
Malaysia	43	5	1	49
Indonesia	27	-	4	31
Korea	9,829	562	761	11,152
Singapore	610	41	144	795
Taiwan	11,621	118	947	12,686
Thailand	36	-	2	38

# Researchers per Million People

	2000	2001	2002
Malaysia	276	na	294
Japan	5,104	5,320	5,085
Korea	2,305	2,880	2,979
Singapore	4,140	4,053	4,352
Taiwan	na	289	na

Source: WDI online

# Business and Gross Expenditure R&D as % of GDP



# Getting Ahead: What Role for Migrant Labour

- Shift to knowledge-economy to get out of middleincome trap
- NKEAs require labour that is:
  - Highly skilled
  - Technologically competent
  - High-cost
- NEM will demand 'new' migrant workers

# **Getting Ahead**

- Current demand for highly skilled knowledgeintensive workers:
  - about 3% of migrant workers
  - employed in technical aspects of manufacturing,
     O&G industry, construction and services (ICT,
     health, education)
  - paid competitive salaries, receive employment benefits, don't depress wages

## **Policy Options**

- Should a restrictive policy be practised?
  - Cost of doing business
  - Cost of implementation
- Can the government select the right categories of migrant workers?
- Can the government decide on the quality of capital?

# **Policy Options**

- High quality migrant labour required
  - Firms best decision-makers
  - Government should remove barriers to inflow
- Restrictions on participation of migrant workers should be removed
- Government intervention in market for education should be minimised
- Government support for export-oriented manufacturing should be reconsidered
- Bundling of migrant labour type with FDI should be reviewed

# Thank you